

Message Text

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ACTION EB-08

INFO OCT-01 EUR-12 EA-10 IO-13 ISO-00 CIAE-00 DODE-00
NSAE-00 SSO-00 INRE-00 PM-05 H-01 INR-10 L-03
PA-01 SP-02 SS-15 HA-05 COME-00 DOTE-00 FAA-00
SY-05 MCT-02 USSS-00 CTME-00 ACDA-12 NEA-10 AF-10
/125 W

-----011730 211708Z /46

O R 211610Z JUL 78
FM AMEMBASSY BONN
TO SECSTATE WASHDC IMMEDIATE 0484
INFO EC COLLECTIVE
AMEMBASSY OTTAWA
AMEMBASSY TOKYO
AMEMBASSY MOSCOW
AMEMBASSY STOCKHOLM
AMEMBASSY OSLO
AMEMBASSY TAIPEI
AMCONSUL MONTREAL
USMISSION USUN NEW YORK
AMCONSUL STRASBOURG
USICA WASHDC
WHITE HOUSE WASHDC

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BRUSSELS ALSO FOR USEEC

PARIS ALSO FOR USOECD

WHITE HOUSE FOR AMBASSADOR OWEN

DEPT FOR EB/ATWOOD

MONTREAL FOR ICAO REP

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E.O. 11652: N/A

TAGS: EAIR, CA, FR, IT, JA, UK

SUBJECT: BONN SUMMIT DECLARATION ON AIR HIJACKING

SUMMARY: FRG PRESENTED AIDE MEMOIRE TO OTHER BONN
SUMMIT PARTICIPANTS OUTLINING GERMAN PROPOSALS FOR
RAPID IMPLEMENTATION AND CIRCULATION OF SUMMIT

DECLARATION ON AIR HIJACKING. GERMANS REQUESTED OTHER SIX GOVERNMENTS CONSENT TO FRG COURSE OF ACTION AS SOON AS POSSIBLE. END SUMMARY.

1. ON JULY 21, THE DIRECTOR OF THE OFFICE OF LEGAL AFFAIRS (FLEISCHHAUER) OF THE GERMAN FOREIGN MINISTRY PRESENTED AN AIDE MEMOIRE TO THE U.S. DCM AND REPRESENTATIVES FROM THE EMBASSIES OF THE OTHER FIVE NATIONS (JAPAN, ITALY, U.K., CANADA, FRANCE) THAT PARTICIPATED IN THE BONN ECONOMIC SUMMIT. THE AIDE MEMOIRE OUTLINES THE FRG PROPOSALS TO NOTIFY OTHER NATIONS AND INTERNATIONAL ORGANIZATIONS OF THE SUMMIT DECLARATION ON AIR HIJACKING, AND TO OFFER OTHER EUROPEAN STATES THE OPPORTUNITY TO CONSULT ON THE DECLARATION.

2. INFORMAL EMBASSY TRANSLATION OF AIDE MEMOIRE FOLLOWS:

QUOTE:

THE HEADS OF STATE AND GOVERNMENT ASSEMBLED FOR THE BONN ECONOMIC SUMMIT ON JULY 17, 1978, AGREED TO A DECLARATION ON AIRCRAFT HIJACKING. THEY INSTRUCTED THEIR FOREIGN MINISTERS TO PREPARE THE PREREQUISITES FOR THE IMPLEMENTATION OF THIS DECLARATION.
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1. THE FEDERAL GOVERNMENT CONSIDERS IT DESIRABLE TO GIVE EXPRESSION TO THE DETERMINATION BEHIND THE DECLARATION ON AIRCRAFT HIJACKINGS BY BRINGING IT TO THE ATTENTION OF OTHER STATES WITHOUT FAIL, NOTWITHSTANDING FURTHER TALKS BETWEEN EXPERTS ON THE DETAILS OF ITS IMPLEMENTATION. AS HOST COUNTRY OF THE ECONOMIC SUMMIT, THE FEDERAL GOVERNMENT IS PREPARED TO UNDERTAKE THIS ON BEHALF OF THE SEVEN THROUGH ITS CHIEFS OF MISSION IN ALL COUNTRIES WITH WHICH IT MAINTAINS DIPLOMATIC RELATIONS, AS WELL AS TO THE SECRETARIES GENERAL OF THE COUNCIL OF EUROPE, THE UNITED NATIONS AND ICAO.

FURTHERMORE, IT APPEARS MOST DESIRABLE TO THE FEDERAL GOVERNMENT THAT THE OTHER STATES OF THE EUROPEAN COMMUNITY, NOT PARTICIPATING IN THE ECONOMIC SUMMIT, AS WELL AS THE OTHER MEMBERS OF THE COUNCIL OF EUROPE, ARE APPROACHED TO ADOPT THE DECLARATION AS QUICKLY AND AS CLOSELY AS POSSIBLE. FOR A LONG TIME, THESE STATES HAVE

EXPRESSED THEMSELVES IN FAVOR OF THE SAME AIMS
AND THE SAME METHODS WITH RESPECT TO COMBATTING
OF TERRORISM. THEY SHOULD THEREFORE BE OFFERED
THE OPPORTUNITY TO CONSULT WITH THE SEVEN CON-
CERNING THE IMPLEMENTATION OF THE DECLARATION.
MOREOVER, THE SEVEN SHOULD ALSO EXPRESS TO ALL
OTHER STATES THEIR WILLINGNESS TO KEEP IN TOUCH

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O R 211610Z JUL 78
FM AMEMBASSY BONN
TO SECSTATE WASHDC IMMEDIATE 0485
INFO EC COLLECTIVE
AMEMBASSY OTTAWA
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(WITH THE OTHER STATES) IN RESPECT TO THE DECLARA-
TION AND TO RESERVE THE RIGHT (OF THE SEVEN) TO
REFER BACK TO THE DECLARATION.

THE GERMAN FOREIGN MINISTRY WOULD GREATLY APPRECIATE

RECEIVING THE CONCURRENCE OF THE GOVERNMENT OF THE
UNITED STATES OF AMERICA TO THIS PROCEDURE AS
QUICKLY AS IS POSSIBLE.
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2. PARALLEL TO THESE STEPS, A MEETING OF EXPERTS AMONG
THE SEVEN SHOULD TAKE PLACE TO DEAL WITH QUESTIONS OF
THE LEGAL AND PRACTICAL IMPLEMENTATION OF THE DECLARA-
TION. AGREEMENT ON THIS LATTER POINT WAS REACHED
ALREADY DURING THE ECONOMIC SUMMIT.

THE FEDERAL GOVERNMENT INVITES (EXPERTS OF THE SEVEN)
TO SUCH A MEETING IN BONN ON AUGUST 1, 1978.

THE MEETING WILL TAKE PLACE IN THE FEDERAL MINISTRY OF
TRANSPORT, 5300 BONN, NIEBUHRSTRASSE 6-8. IT WILL
BEGIN AT 1000 HOURS AND IS EXPECTED TO LAST TWO DAYS.

THE FEDERAL MINISTRY OF TRANSPORT HAS ESTABLISHED DIRECT
CONTACT WITH THE COMPETENT AUTHORITIES. THE FOREIGN
MINISTRY WOULD APPRECIATE AN EARLY DESIGNATION OF THE
MEMBERS OF THE EXPERTS DELEGATION.

BONN, 21 JULY 1978

UNQUOTE.

3. FLEISCHHAUER NOTED THAT THE AUGUST 1-2 MEETING IN
BONN WOULD ONLY INCLUDE REPRESENTATIVES OF THE SEVEN.
HE SAID THAT ORIGINALLY THE FRG CONTEMPLATED A MEETING
OF EXPERTS FROM ONLY THE FIELDS OF AIR LAW AND CIVIL
AVIATION BUT SINCE THEN THE QUESTION OF HOW THE
RESOLUTION WOULD BE ACCEDED TO BY OTHER STATES, AND
IMPLEMENTED, HAS BEEN RAISED. FLEISCHHAUER EXPLAINED
THAT, THEREFORE, THE FRG ALSO PLANNED TO DISCUSS
INTERNATIONAL TREATY ASPECTS OF THE RESOLUTION AND
WOULD HAVE FOREIGN MINISTRY LEGAL DIVISION OFFICERS AT
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THE AUGUST 1-2 MEETINGS. HE ALSO THOUGHT THE MEETINGS
COULD DETERMINE WHETHER AND WHEN OTHER STATES SHOULD
BE BROUGHT INTO THE DISCUSSIONS.

4. THE FRG PROPOSES APPROACHING ALL STATES WITH WHICH
IT HAS DIPLOMATIC RELATIONS (AND THE GERMAN DEMOCRATIC

REPUBLIC) IN THE NAME OF THE SEVEN. FLEISCHHAUER IDENTIFIED FIVE STATES (ALBANIA, ANGOLA, NORTH KOREA, CAMBODIA, REPUBLIC OF CHINA) WITH WHOM THE FRG DOES NOT HAVE DIPLOMATIC RELATIONS AND SOUGHT INFORMAL INDICATIONS OF ASSISTANCE FROM THE OTHER SIX PRESENT.

ITALY UNOFFICIALLY PROPOSED APPROACHING ANGOLA (ITALY REPRESENTS FRG INTERESTS THERE); FRANCE WOULD APPROACH ALBANIA; AND JAPAN MIGHT APPROACH CAMBODIA. THE U.S. UNOFFICIALLY OFFERED TO APPROACH THE REPUBLIC OF CHINA.

5. FLEISCHHAUER POINTED OUT THAT IF THE OTHER SIX AGREE, THE FRG PLANS TO CIRCULATE THE DECLARATION WITHIN THE THREE INTERNATIONAL ORGANIZATIONS, MENTIONED IN THE AIDE MEMOIRE, WITHOUT COMMENT.

6. COMMENT: THE FRG HAS TAKEN THE IMPETUS OF THE SUMMIT AND THE COMMITMENT OF CHANCELLOR SCHMIDT AND IS MOVING QUICKLY AND SERIOUSLY TO IMPLEMENT THE DECLARATION. THE GERMANS REGARD THE AUGUST 1-2 MEETINGS AS IMPORTANT, SEEING THEM AS THE BEGINNING OF IMPLEMENTING THE DECLARATION AND AS A BASIS FOR DRAWING IN OTHER STATES.

7. ACTION REQUESTED:

1. USG CONCURRENCE IN FRG COURSE OF ACTION SET FORTH IN AIDE MEMOIRE.

2. USG CONCURRENCE IN EMBASSY OFFICIALLY LIMITED OFFICIAL USE

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NOTIFYING THE FRG THAT THE U.S. WILL REPRESENT THE SEVEN IN PRESENTING THE DECLARATION TO THE REPUBLIC OF CHINA.
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